



2021 ANNUAL GOVERNMENT-TO-GOVERNMENT REPORT ON TRIBAL RELATIONS

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Submitted to the
Governor and the
Legislative
Commission on
Indian Services

Oregon Department of Corrections activities under ORS 182.164 to 182.168

December 15, 2021

Table of Contents

1	Executive Summary	1
2	ORS 182.166(3) Annual Reporting Requirements	1
2.1	The policy the state agency adopted under ORS 182.164 [182.166(3)(a)]	1
2.2	The names of the individuals in the state agency who are responsible for developing and implementing programs of the state agency that affect tribes [182.166(3)(b)]	1
2.3	The process the state agency established to identify the programs of the state agency that affect tribes. [182.166(3)(c)]	2
2.4	The efforts of the state agency to promote communication between the state agency and tribes and government-to-government relations between the state and tribes. [182.166(3)(d)].....	2
2.5	A description of the training required by subsection (1) of this section. [182.166(3)(e)]	3
2.6	The method the state agency established for notifying employees of the state agency of the provisions of ORS 182.162 ...to 182.168...and the policy the state agency adopts under ORS 182.164... [182.166(3)(f)]	3
3	2021 Native American Programs and Activities	4
	Coffee Creek Correctional Facility (CCCF), Wilsonville.....	5
	Columbia River Correctional Institution (CRCI), Portland	6
	South Fork Forest Camp (SFFC), Tillamook	6
	Deer Ridge Correctional Institution (DRCI), Madras.....	7
	Eastern Oregon Correctional Institution (EOCI), Pendleton.....	7
	Mill Creek Correctional Facility (MCCF), Salem	8
	Oregon State Correctional Institution (OSCI), Salem.....	8
	Oregon State Penitentiary (OSP), Salem	9
	Powder River Correctional Facility (PRCF), Baker City	10
	Santiam Correctional Institution (SCI), Salem	11
	Shutter Creek Correctional Institution (SCCI), North Bend	11
	Snake River Correctional Institution (SRCI), Ontario	12
	Two Rivers Correctional Institution (TRCI), Umatilla	14
	Warner Creek Correctional Facility (WCCF), Lakeview	15
4	Table of DOC 2021 Native American Programs.....	16
5	Conclusion.....	17

I Executive Summary

This report, required by [ORS 182.166\(3\)](#) to be submitted to the Governor and the Legislative Commission on Indian Services by December 15 of each year, highlights the activities, ceremonies, and events which took place in prisons throughout the state of Oregon. Because the frequency and types of activities offered to Department of Corrections' (DOC) Native American population varies by location throughout the state, they are grouped by institution. Also included is information on newly added Native American religious programming. This is a result of DOC's continuing efforts to expand services and explore new, and traditionally honoring, ways to serve this population. With the goal to reopen institutions to volunteers in 2022 – which were previously closed due to the COVID-19 pandemic – DOC plans to put emphasis on re-establishing “baseline” services and exploring opportunities to increase post-COVID Native American services and programs.

2 ORS 182.166(3) Annual Reporting Requirements

2.1 The policy the state agency adopted under ORS 182.164 [182.166(3)(a)]	DOC adopted Policy 10.1.6 , “Government-to-Government Tribal Relations.” It was last updated November 27, 2019.		
2.2 The names of the individuals in the state agency who are responsible for developing and implementing programs of the state agency that affect tribes [182.166(3)(b)]	<p>The Religious Services Administrator, Daryl Borello, is directly responsible for developing and implementing programs of the state agency that affect tribes. Nathaline Frener, Assistant Director of DOC's Correctional Services Division, provides oversight of these efforts.</p> <table border="0"><tr><td data-bbox="793 878 1213 1154">Daryl Borello, Administrator Oregon Department of Corrections Religious Services OSCI Residence 3 3405 Deer Park Drive, Southeast Salem, Oregon 97310 503-932-9332 Daryl.R.Borello@doc.state.or.us</td><td data-bbox="1367 878 1808 1122">Nathaline Frener, Assistant Director Oregon Department of Corrections Correctional Services Division 2575 Center Street, Northeast Salem, Oregon 97301 503-945-9055 Nathaline.J.Frener@doc.state.or.us</td></tr></table>	Daryl Borello, Administrator Oregon Department of Corrections Religious Services OSCI Residence 3 3405 Deer Park Drive, Southeast Salem, Oregon 97310 503-932-9332 Daryl.R.Borello@doc.state.or.us	Nathaline Frener, Assistant Director Oregon Department of Corrections Correctional Services Division 2575 Center Street, Northeast Salem, Oregon 97301 503-945-9055 Nathaline.J.Frener@doc.state.or.us
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2 ORS 182.166(3) Annual Reporting Requirements

2.3 The process the state agency established to identify the programs of the state agency that affect tribes. [182.166(3)(c)]

Typically, DOC Native American programs and activities are provided through volunteers and supervised by a Religious Services chaplain. Many of the volunteers are recruited by chaplains, and any new programs must go through an approval process before they take place in an institution. As a result of being involved in the development, recruitment, supervision, and approval process, the Religious Services Unit is aware of existing and upcoming programs affecting tribes.

Except for Lakota Club activities at Oregon State Penitentiary (OSP), all programs that affect tribes are coordinated through Religious Services. Powwows are institution-endorsed events, with Religious Services chaplains serving as the sponsors. All religious programs and activities are tracked, and specific information is available upon request.

The programs and activities affecting tribes provided by DOC in 2021 are listed in Section 3 of this report.

2.4 The efforts of the state agency to promote communication between the state agency and tribes and government-to-government relations between the state and tribes. [182.166(3)(d)]

DOC is a long-standing member of the Government-to-Government Public Safety Cluster. Participation provides DOC with current information on public safety activities and concerns among the various tribes, as well as those of other state agencies. It also provides an avenue for building ongoing relationships with tribal and state representatives. These relationships have been critical as DOC implements strategies and develops statewide procedures which may affect tribal members. DOC also believes participation has helped tribes and other state agencies and stakeholders better understand the agency's mission and operations. DOC's advice and participation in the cluster has been helpful and beneficial to Oregon's tribes.

DOC continues to work with Oregon's nine federally recognized tribes and tribal members to identify opportunities for partnership. Daryl Borello, Religious Services Administrator, oversees all religious services, accommodations, and activities for Oregon's 13 prisons. All institutions maintain contact with tribal representatives and tribal volunteers to develop and present special cultural ceremonies, promote adult in custody (AIC) participation in cultural events and affiliations, and recruit volunteers. The DOC Religious Services Administrator also attends Legislative Commission on Indian Services meetings and offers in-person briefings when appropriate.

Native American Volunteers

DOC relies on Native American volunteers from around the state. Volunteers conduct Native American ceremonies in the prisons and provide spiritual guidance for AICs. DOC, as well as the AICs who benefit and participate in these programs, are very grateful to have such dedicated volunteers. Many of the services and

2 ORS 182.166(3) Annual Reporting Requirements

	<p>programs would likely not be available without their service. DOC cannot thank these volunteers enough for giving their time and energy.</p> <p>Tribal representatives began meeting with DOC and the OSP Lakota Club in August 2017 to work together to develop a re-entry program for releasing Native Americans. During 2018-19, Nichole Brown co-chaired Native American Summit meetings with Jim St. Martin, a Native American volunteer at OSP. The workgroup has continued to develop the Red Road to Transition model to utilize volunteers and native healers for a Native American-specific Narcotics Anonymous and Alcoholics Anonymous-type re-entry program. DOC actively reaches out to the Native American tribes to request their support through volunteers to strengthen Lakota Club members through native spiritualism and native-based treatment and cultural activities.</p>
2.5 A description of the training required by subsection (1) of this section. [182.166(3)(e)]	Specific annual training for state agency managers and employees is required by ORS 182.166(1) and ORS 182.166(2). DOC participated in last year’s annual state tribal summit provided by Oregon Department of Administrative Services (DAS). The theme was “Shared Opportunities: Learning from our past and working together to build a better future,” and was hosted by the Confederated Tribes of the Umatilla Indian Reservation. DOC looks forward to attending the December 2021 summit.
2.6 The method the state agency established for notifying employees of the state agency of the provisions of ORS 182.162 ...to 182.168...and the policy the state agency adopts under ORS 182.164... [182.166(3)(f)]	All DOC employees are notified by email when a new rule or policy is implemented or when a rule or policy is changed. DOC Policy 10.1.6 is the means by which DOC notifies employees of the state agency provisions under ORS 182.162 to 182.168. DOC Policy 10.1.6 was updated November 27, 2019, and an email notification to all DOC employees was sent shortly thereafter.

3 2021 Native American Programs and Activities

A range of Native American services and events were provided during the year at all of Oregon's prisons. DOC's Religious Services Unit continued to develop and deliver Native American spirituality and healing programs to the extent possible under challenging COVID-19 pandemic restrictions. Religious Services has developed healing ceremonies at multiple facilities and plans to expand offerings during 2022.

While nearly all programs experienced some sort of decline or negative impact due to the COVID-19 pandemic, Religious Services continues to work with Native American religious leaders and volunteers in disseminating materials and aiding in the communication between AICs and Native American volunteers. This partnership has flourished during the pandemic and has strengthened the working relationship between Religious Services and Native American religious leaders and volunteers.

As social-distancing restrictions allowed, AICs attended Native American ceremonies and services such as sweat lodges, drumming circles, powwows, talking circles, spirit runs, smudges, pipe ceremonies, and other cultural and spiritual practices. The Religious Services Unit has been able to accommodate several of these events by means of slight modifications to the traditional practices. DOC will continue to be creative and support the religious and spiritual expression of Native American AICs when possible.

Religious Services staff work with the Eagle Repository in Colorado to facilitate acquisition of eagle feathers for AICs.

Each facility provides regular care and maintenance of its Native American Sweat Lodge and outdoor worship areas. In partnership with Native American volunteers and Red Lodge Transitional Services, some institution sweat lodges were updated during 2021.

Augmenting Native American programs and activities, DOC continuously seeks more avenues and opportunities to enhance positive family involvement in AICs' lives. DOC is currently working with several tribes to enhance the transition experience of an AIC releasing from DOC custody. Several tribes are conducting pilot transitional services programs, and the results have been positive.

Individual Institution Programs and Activities

DOC's ability to continue providing Native American religious programs and activities was impacted by COVID-19. Because of short windows of opportunities due to fluctuating COVID-related operational restrictions, volunteers were rarely allowed inside the institutions to provide services. These restrictions did not allow DOC to maintain the same level of pre-COVID volunteer-provided in-person services, but the services the volunteers were able to provide and/or help provide resources for, combined with the DOC chaplains' continued commitment to work with volunteers and DOC management to find alternative ways to offer programs and services, made it possible to offer many Native American religious programs and activities despite the barriers and obstacles. Creativity was exercised to provide spiritually uplifting opportunities to Native American AICs. Following are the Native American religious programs and activities DOC was able to provide to Native Americans residing in its institutions despite COVID-19 restrictions.



Coffee Creek Correctional Facility (CCCF), Wilsonville

Chaplain Emily Brault, Medium

(503) 570-6785

Emily.R.Brault@doc.state.or.us

Chaplain Susan Matranga-Watson, Minimum

(503) 570-6604

Susan.M.MatrangaWatson@doc.state.or.us

Chaplain David Betts, Intake

(503) 570-2211

David.K.Betts@doc.state.or.us

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CCCF Population

The CCCF chaplains facilitated drumming, sweat lodge, fire starters, group smudges, personal smudges for AICs and specific friends and family to honor family members who were ill or died, beading and crafting, medicine harvest, spring celebration, talking circles, and Wellbriety. All Native American tribal members are encouraged to join in the services and rituals to help promote spirituality through cultural identity. In addition, the religious library is available to all women and has a large selection of Native books for them to check out.

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During a short window of opportunity, Native American religious volunteers were able to come into CCCF and rebuild the sweat lodge with the help of some of the AICs. The Native American population also started a garden and tended the grass and medicine plants in the sweat lodge area.

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Intake Population

Although no organized religious services are offered at the Intake Center, Native American religious books and newspapers are provided to those in intake. Also, the intake chaplain can provide information on eagle feathers, medicine bags, powwows, and sweat opportunities at the institution to which they will be moved after completing their intake process. The intake chaplain is also available to AICs who request to speak with a chaplain.





Columbia River Correctional Institution (CRCI), Portland



South Fork Forest Camp (SFFC), Tillamook

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Chaplain Phil Holbrook

(971)-673-3563

Phillip.E.Holbrook@doc.state.or.us

CRCI:

The chaplain was able to facilitate weekly smudge ceremonies when the institution was not on Tier Level 3 or Level 4 (elevated COVID-19 status). In addition, a Native American barbeque with traditional foods was held.

SFFC:

Weekly smudges were facilitated by the chaplain, and they recently held a Native American barbeque with traditional foods at this institution.





D eer Ridge Correctional Institution (DRCI), Madras

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Chaplain Ken Ball

(541) 325-5617

Ken.W.Ball@doc.state.or.us

The DRCI chaplain facilitated weekly smudges and drumming circles in the outdoor worship area. Beading and leather work opportunities were provided three times per week to prepare for the annual powwow. DRCI piloted virtual delivery of volunteer services using Skype and was able to provide a volunteer-led Talking Circle every other Tuesday through this medium. Pipe ceremonies will resume when volunteers are able to return to the facility.



E astern Oregon Correctional Institution (EOCI), Pendleton

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Chaplain Lorinda Schwarz

(541) 278-3641

Lorinda.L.Schwarz@doc.state.or.us

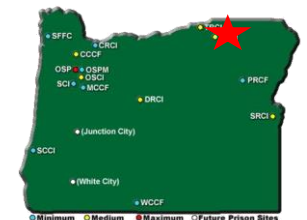
Chaplain Mike Clig

(541) 278-3642

Mike.A.Clig@doc.state.or.us

The chaplains facilitated smudge and drum services three times a month as well as opportunities for personal prayer and sacred pipe for AICs to honor family members who were ill or died.

The chapel library, which contains books on Native American spirituality, has been operating most of the year. AICs are encouraged to sign up and take advantage of personal reading opportunities to enhance their spiritual life.





M ill Creek Correctional Facility (MCCF), Salem

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Chaplain Dennis Stahlnecker (503) 373-1673 Dennis.U.Stahlnecker@doc.state.or.us
 Chaplain Karuna Thompson (503) 373-1350 Karuna.r.thompson@doc.state.or.us
 Chaplain Avrohom Perlstein (503) 378-2333 Avrohom.Y.Perstein@doc.state.or.us

DOC chaplains facilitated drumming, drum circle and song, smudges, sweats, and talking circles. However, the closure of MCCF in 2021 eventually ended all religious services at the MCCF chapel. MCCF typically had 12 to 14 Native Americans attending services. Before closure, the remaining Native Americans held a closing ceremony where songs were sung, and stories told of past events. The lodge was consumed in a ceremonial fire, and the rocks that were used in sweat lodge ceremonies were brought to rest in Mill Creek, which flows behind the MCCF property. The drums, smudge items, medicines, and other items were donated to the Native American Rehabilitation Association in Portland and the Oregon State Penitentiary Lakota Club.



O regon State Correctional Institution (OSCI), Salem

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Chaplain Don Hodney (503) 373-0147 Don.E.Hodney@doc.state.or.us

The OSCI chaplain facilitated Native American drum circle and song, drumming, smudges, talking circle, and held monthly meetings with the Native Circle Club president and spiritual leader. A ceremonial feast and spirit run are being planned for December 2021.





Oregon State Penitentiary (OSP), Salem

Chaplain Avrohom Perlstein
Chaplain Karuna Thompson
Chaplain Dennis Stahlnecker

(503) 378-2333
(503) 373-1350
(503) 373-1673

Avrohom.Y.Perstein@doc.state.or.us
Karuna.r.thompson@doc.state.or.us
Dennis.U.Stahlnecker@doc.state.or.us

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Native American AICs were able to go to the sweat lodge area in small groups throughout the year to smudge and continue to offer prayer ties to those who were grieving a loss or an illness of an immediate family member.



OSP Native American AICs

Two volunteers were able to enter OSP for the powwow, and traditional bread made by volunteers was brought into the institution. AIC dance groups from OSP clubs were invited to join and dance for them as well.

OSP held its spirit run in July. Normally the spirit run carries through into the Sundance Sweat weekend, which could not be held this year due to COVID restrictions. This year, however, the Native individuals were could end their spirit run at the lodge and were provided individually rolled smoke sticks to have a pipe ceremony without a shared pipe.





Powder River Correctional Facility (PRCF), Baker City

Chaplain Roger Haefer

(541) 523-9560

Roger.L.Haefer@doc.state.or.us

To continue providing opportunities, PRCF modified many programs. The chaplain facilitated drumming, smudging, a medicine harvest, and a powwow-alternative banquet.

Two single-user DVD monitors were added to the chapel library as well as approximately 60 Native American DVDs made available for checkout and viewing. The chapel library offers books on Native spirituality for checkout, and Native Americans are encouraged to take advantage of doing personal reading to enhance their spiritual life.



The 48-inch ceremonial drum was repaired by Native AICs with donated one-fourth inch rawhide lace; however, the lace was not strong enough and broke when it dried. The two-day process will be repeated soon when one-half inch or thicker lace is acquired.

The Native AICs have also been repairing drumsticks.



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Santiam Correctional Institution (SCI), Salem

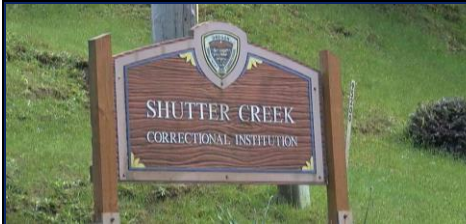
SCI

Chaplain Larry Bowen

(503) 378-3188

Larry.D.Bowen@doc.state.or.us

SCI encourages participation by anyone who is interested in learning more about the traditions and teachings of Native American Culture. The chaplain facilitated drumming, drum circle and song, smudges, sweat lodge, and talking circle. SCI was also able to provide powwow and a spirit run.



Shutter Creek Correctional Institution (SCCI), North Bend

SCCI

Chaplain Chris VonLobedan

(541) 756-6666 Ext 264 Christopher.E.VonLobedan@doc.state.or.us

The chaplain facilitated drum circle and song, smudges, and sweat lodge. SCCI will also close at the end of this year, and its elders made thanks offerings and returned the grounds to their original state.



SCCI - Elders making thanks offerings and returning the grounds to their original state





Snake River Correctional Institution (SRCI), Ontario

Chaplain Tom Armstrong
Chaplain Trime Persinger
Chaplain Steve Toth
Chaplain Samuel Suh

(541) 881-4624
(541) 881-4686
(541) 881-4626
(541) 881-4625

Tom.Armstrong@doc.state.or.us
Trime.N.Persinger@doc.state.or.us
Steven.M.Toth@doc.state.or.us
Samuel.S.Suh@doc.state.or.us



The chaplains facilitated drumming, smudges, pipe ceremonies, sweat lodge, spirit run, and fire starters.

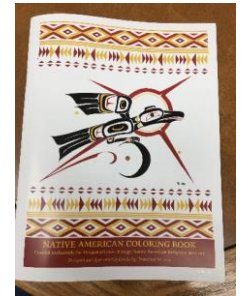
Bereavement pipe ceremonies were offered by the chaplains to those who lost family to death. Individually rolled smoke sticks were substituted for the shared pipe, and individuals were able to pray at the Native grounds and have up to three other AICs join them.

Several individuals received feathers from the eagle repository and Liberty Wildlife. On a couple occasions, wings and tail feathers were received. Individuals, along with a chaplain, went to the Native grounds to process feathers for drying or separating. In processing feather requests, the chaplain assisted by providing application forms, assisting document processing, and intermediating between the AICs and organizations.



The native grounds provided medicines from sage plants growing on the grounds, two patches of sweetgrass, and a few lavender plants. Several bags of sage were harvested and dried. It was used in SRCI ceremonies as well as sent to several other institutions. Sweet grass was grown, harvested, braided, and dried for use and sharing. Lavender (both grown and donated) was dried and processed for ceremonial and individual use.

Both the medium and minimum facility worked with Red Lodge Transitional Services to show Native American video productions on the Religious Services TV channel. Red Lodge provided professionally produced movies with Native American cultural/religious themes. The lending-library of movies from Red Lodge is greatly appreciated. Also, Native American AICs were provided with activity coloring books compiled by Red Lodge featuring artwork from Native contributors.



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Snake River Correctional Institution (SRCI), Ontario

Annual meals were held in October and November in lieu of powwow. Due to group-size limits, five meals were scheduled. The barbeque included whole salmon, burgers, calf fries, and sausages purchased by donated funds. The AICs cooked the meat over open fire and barbeque.





Two Rivers Correctional Institution (TRCI), Umatilla

Chaplain Jaime Cardona

(541) 922-2086

Jaime.A.Cardona@doc.state.or.us

The chaplain facilitated drumming, pipe ceremonies, smudges, powwow, spirit run, and sweat lodge. Many programs were modified due to COVID. Although the opportunity to participate was offered to everyone, many chose not to be involved.

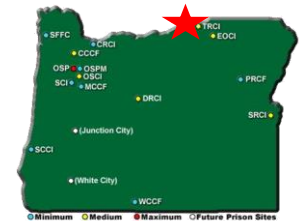
TRCI



TRCI Healing Ceremony

In April 2021, Director of the Red Lodge Transitional Services and DOC Native American volunteer Trish Jordan, along with a group of other volunteers, was permitted into TRCI to offer a healing ceremony. The ceremony ended with a traditional meal provided by the Red Lodge. As requested by Mrs. Jordan, Religious Services placed flyers of the event in all TRCI units in which Native American AICs were asked to be united in the Spirit.

Native American DVDs were available for use. The chaplain supervises pipe ceremonies when a member of the Native Circle experiences a death, hospitalization, or serious illness in their immediate family. The AIC is given the opportunity to have up to four members of the Native Circle share in the pipe ceremony.





W arner Creek Correctional Facility (WCCF), Lakeview

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Chaplain Stan Friend

(541) 947-8217

Stan.E.Friend@doc.state.or.us

WCCF facilitated drum circle and song, drumming, fire starters, pipe ceremonies, powwow, smudges, and talking circle; and sweats were conducted one unit at a time. In addition, cultural study and Native American DVDs were available from Religious Services. In July a Native American volunteer was permitted inside WCCF to build a new lodge, and the fire starters had a special call-out to prepare for the ceremony.



4 Table of DOC 2021 Native American Programs

Institution	Native American Programs																
	Beading	Change of Seasons	Crafts	Cultural Study	Drum Circle Song	Drumming	Fire Starters	Medicine Harvest	NA DVDs	Pipe Ceremony	Pow wow	Smudge	Spirit Run	Spring Celebrate	Sweat Lodge	Talking Circle	Wellbriety
CCCF (med)	X		X		X	X	X	X				X		X	X	X	
CCCM (min)	X											X			X	X	X
CRCI												X					
DRCI	X		X	X	X	X					X				X	X	X
EOCI						X				X		X					
MCCF <i>(now closed)</i>					X	X						X			X	X	
OSCI					X	X						X	X			X	
OSP										X	X	X	X		X		
PRCF						X		X	X		X	X					
SCCI <i>(closing 12/21)</i>					X							X			X		
SCI	X		X	X	X	X					X	X	X		X	X	
SFFC			X									X					
SRCI					X	X	X	X	X	X	X	X	X		X		
TRCI		X				X			X	X	X		X		X		
WCCF	X		X	X	X	X	X		X	X	X	X			X	X	

5 Conclusion

For a second year, DOC continued its collaboration and work with tribal representatives throughout the state to maintain cooperative relationships despite the challenging restrictions posed by the COVID-19 virus. Unfortunately, and unforeseen to all, the department's visitor and volunteer access remained closed or highly restricted. DOC's current focus for Native American volunteers is to assist them in bringing their training requirements current and having updated ID cards issued, as needed, in readiness to welcome them back into the institutions.

The DOC Religious Services Administrator met individually with several tribes during 2021 and maintains a working relationship with the Legislative Commission on Indian Services. DOC looks forward to more opportunities to involve the Native American community in institutional programs and in the transition of AICs back into their communities upon release.

DOC continued its working partnership with Native American religious volunteers by distributing written materials to the DOC Native American population. Although this has not been the ideal situation, Native American AICs were able to continue moving forward with critical religious expression. The relationships and work done by those volunteers during this difficult time is highly valued. DOC appreciates its Native American volunteer partners and plans to maintain and enhance those relationships in 2022.

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